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WORKING PAPER

SUBJECT:

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Classification of Overhead Reconnaissance

Target Lists

1. The United States Government has not admitted at the SECRET level that it is engaged in an overflight reconnaissance program of any foreign area other than Cuba.

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2. Any target or list of targets for overflight reconnaissance on any areas except for U-2 coverage of Cuba and China, which is issued by the United States Government must protect our programs at the proper codeword classifications. Issuance of a list at the SECRET level is a violation of the above previously indicated position in any instance where either the nature of the targets or their frequent updating indicates an overflight reconnaissance program. Any publication which appears in series and shows changes in the overhead reconnaissance target list invites a conclusion that intelligence has been gained by some means (not necessarily reconnaissance, but not excluding reconnaissance) when it includes frequent and well-based additions, deletion, s or changes in priority. At a minimum to those privy to all forms of collection excepting overflight reconnaissance, it almost certainly points to the

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existence of such reconnaissance. Such speculation would also point to satellite reconnaissance insofar as any such individual were to take note of the guarded information published about the majority of U.S. satellite launch activities. In this connection reference is made to sanitization and downgrading regulations. Both of these recognized the need for release of material to the SECRET level but also paid heed to the question of timeliness—meaning not too soon— and on the availability of a cover story.

Because of the foregoing reasoning, it is deemed that the security of the United States programs designed for the reconnaissance of denied areas will definitely be jeopardized by the publication of COMOR target lists at the SECRET level.

Briefing Note for Chairman, COMOR:

A lesser hazard is represented in the monthly updating of the PROL.

Even though COMOR numbers may not be cited, the number of changes

made to Sino-Soviet bloc targets each month indicate successful intelligence collection way beyond the capacity of non-overhead reconnaissance sources.

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